Congress of the United States Washington, DC 20515

1083

December 12, 2017

The Honorable Ajit Pai Chairman Federal Communications Commission 45 12th St. SW Washington, D.C. 20554

Dear Chairman Pai:

We write to oppose the Federal Communications Commission (FCC)'s plan to repeal Title II protection for net neutrality. The recently circulated order would leave Internet users entirely without protections, jeopardizing free speech and our thriving Internet economy. Your plan is an arbitrary and capricious reversal of a law that has been upheld by the D.C. Circuit Court of Appeals, and enjoyed broad bipartisan support outside of Washington. Under the legal framework governing your agency, Title II is the best, most flexible, and indeed the only authority for protecting the open Internet. Undoing these protections will benefit only the largest Internet service providers (ISPs) at the expense of the rest of our country.

Under the existing net neutrality regulations passed by the FCC in 2015, clear, bright-line rules prevent phone and cable companies from engaging in harmful behavior. Additional strong and flexible consumer protections currently prevent ISPs from interfering with Internet traffic. Under this most recent proposed rule, all of these protections are removed, leaving only meager transparency rules in place.

This proposal leaves Internet users vulnerable to harmful conduct by ISPs, and indicates that the FCC trusts Internet service providers not to exploit their customers. Before the 2015 open Internet order, phone and Internet providers throttled access to websites, blocked content, and rigged the market in their favor. We believe that without net neutrality in place, ISPs will almost certainly revert to their old conduct.

Under the solid legal footing of Title II, the Internet has remained open for competition, innovation and creativity. Broadband investment has continued apace and Internet service provider revenues have continued to grow since the Commission issued its landmark decision in 2015. The argument that net neutrality is bad for business is false.ⁱⁱ

Allowing providers to charge websites and application makers more for "fast lanes" for online traffic would give an unfair advantage to wealthy people and entrenched interests, and burden the rest of us with a slower Internet. It would create barriers for the web entrepreneurs, innovators and activists who have great ideas, but wouldn't be able to compete on a pay-to-play Internet.

Most importantly, strong net neutrality rules have worked to keep the Internet free from discrimination against users, regardless of their race or economic status. If Title II protections are voted away on December 14, access to the Internet could be stymied for marginalized groups and activists.

We write to express our strong opposition to the FCC's proposal to abdicate its responsibility under law to uphold Title II of the Communications Act. Voting to undo Title II protection for broadband Internet will leave consumers vulnerable to exploitation by ISPs, hinder innovation and free expression, and allow for discrimination against marginalized communities and activists. For these reasons, we urge the commission to not vote for this proposed rule on December 14, 2017.

Sincerely,

Keith Ellison Vice Chair

Congressional Progressive Caucus

Mark Pocan

Co-chair

Congressional Progressive Caucus

Grace F. Napolitano

Member of Congress

Lloyd Doggett

Member of Congress

Raul M. Grijalva

Co-chair

Congressional Progressive Caucus

Bonnie Watson Coleman

Member of Congress

Peter A. DeFazio

Member of Congress

José E. Serrano

Member of Congress

Carolyn B. Maloney Member of Congress	Michael E. Capuano Member of Congress
Jamie Raskin Member of Congress	Earl Blumenauer Member of Congress
Madeline Z. Bordallo Member of Congress	Jared Polis Member of Congress Aud Human
Steve Cohen Member of Congress	Jared Huffman Member of Congress
Mark Takano Member of Congress	Robert C. "Bobby" Scott Member of Congress
Katherine M. Clark Member of Congress	James P. McGovern Member of Congress
Chellie Pingree Member of Congress	Ro Khanna Member of Congress



Member of Congress

Betty McCollum Member of Congress

Janice D. Schakowsky Member of Congress

Rosa L. DeLauro Member of Congress

Tulsi Gabbard Member of Congress

Donald S. Beyer Jr. Member of Congress Member of Congress

Suzanne Bonamici Member of Congress

Barbara Lee

Member of Congress

Pramila Jayapal Member of Congress

Michelle Lujan Grisham Member of Congress

Michelle Lujan



April 20, 2018

The Honorable Barbara Lee U.S. House of Representatives 2267 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman Lee:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

At the dawn of the commercial Internet in 1996, President Clinton and a Republican Congress agreed that it would be the policy of the United States "to preserve the vibrant and competitive free market that presently exists for the Internet . . . unfettered by Federal or State regulation." This bipartisan policy worked. Encouraged by light-touch regulation, the private sector invested over \$1.5 trillion to build fixed and mobile networks throughout the United States. Innovators and entrepreneurs grew startups into global giants. America's Internet economy became the envy of the world.

Then, in early 2015, the FCC jettisoned this successful, bipartisan approach to the Internet and decided to subject the Internet to utility-style regulation designed in the 1930s to govern Ma Bell. This decision was a mistake. For one thing, there was no problem to solve. The Internet wasn't broken in 2015. We weren't living in a digital dystopia. To the contrary, the Internet had been a stunning success.

Not only was there no problem, this "solution" hasn't worked. The main complaint consumers have about the Internet is not and has never been that their Internet service provider is blocking access to content. It's that they don't have access at all or enough competition between providers. The 2015 regulations have taken us in the opposite direction from these consumer preferences. Under Title II, annual investment in high-speed networks declined by billions of dollars—the first time that such investment has gone down outside of a recession in the Internet era. And our recent Broadband Deployment Report shows that the pace of both fixed and mobile broadband deployment declined dramatically in the two years following the *Title II Order*.

The *Restoring Internet Freedom Order* also promotes more robust transparency among ISPs than existed three years ago. It requires ISPs to disclose a variety of business practices, and the failure to do so subjects them to enforcement action. This transparency rule will ensure that consumers know what they're buying and that startups get information they need as they develop new products and services.

Moreover, we reestablish the Federal Trade Commission's authority to ensure that consumers and competition are protected. Two years ago, the *Title II Order* stripped the FTC of its jurisdiction over broadband providers by deeming them all Title II "common carriers." But now we are putting our nation's premier consumer protection cop back on the beat.

In sum, Americans will still be able to access the websites they want to visit. They will still be able to enjoy the services they want to enjoy. There will still be regulation and regulators guarding a free and open Internet. This is the way things were prior to 2015, and this is the way they will be in the future.

I appreciate your interest in this matter. Your views are important and will be entered into the record of the proceeding. Please let me know if I can be of any further assistance.

Sincerely.



April 20, 2018

The Honorable Beto O'Rourke U.S. House of Representatives 1330 Longworth House Office Building Washington, D.C. 20515

Dear Congressman O'Rourke:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

At the dawn of the commercial Internet in 1996, President Clinton and a Republican Congress agreed that it would be the policy of the United States "to preserve the vibrant and competitive free market that presently exists for the Internet . . . unfettered by Federal or State regulation." This bipartisan policy worked. Encouraged by light-touch regulation, the private sector invested over \$1.5 trillion to build fixed and mobile networks throughout the United States. Innovators and entrepreneurs grew startups into global giants. America's Internet economy became the envy of the world.

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Sincerely,



April 20, 2018

The Honorable Betty McCollum U.S. House of Representatives 2256 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman McCollum:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

At the dawn of the commercial Internet in 1996, President Clinton and a Republican Congress agreed that it would be the policy of the United States "to preserve the vibrant and competitive free market that presently exists for the Internet . . . unfettered by Federal or State regulation." This bipartisan policy worked. Encouraged by light-touch regulation, the private sector invested over \$1.5 trillion to build fixed and mobile networks throughout the United States. Innovators and entrepreneurs grew startups into global giants. America's Internet economy became the envy of the world.

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Sincerely,



April 20, 2018

The Honorable Bonnie Watson Coleman U.S. House of Representatives 1535 Longworth House Office Building Washington, D.C. 20515

Dear Congresswoman Watson Coleman:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Carolyn B. Maloney U.S. House of Representatives 2308 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman Maloney:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

At the dawn of the commercial Internet in 1996, President Clinton and a Republican Congress agreed that it would be the policy of the United States "to preserve the vibrant and competitive free market that presently exists for the Internet . . . unfettered by Federal or State regulation." This bipartisan policy worked. Encouraged by light-touch regulation, the private sector invested over \$1.5 trillion to build fixed and mobile networks throughout the United States. Innovators and entrepreneurs grew startups into global giants. America's Internet economy became the envy of the world.

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April 20, 2018

The Honorable Chellie Pingree U.S. House of Representatives 2162 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman Pingree:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Don Beyer
U.S. House of Representatives
1119 Longworth House Office Building
Washington, D.C. 20515

Dear Congressman Beyer:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Earl Blumenauer U.S. House of Representatives 1111 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Blumenauer:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Grace F. Napolitano U.S. House of Representatives 1610 Longworth House Office Building Washington, D.C. 20515

Dear Congresswoman Napolitano:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Jamie Raskin U.S. House of Representatives 431 Cannon House Office Building Washington, D.C. 20515

Dear Congresswoman Raskin:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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Page 2—The Honorable Jamie Raskin

By returning to the light-touch Title I framework, we are helping consumers and promoting competition. Broadband providers will have stronger incentives to build networks, especially in unserved areas, and to upgrade networks to gigabit speeds and 5G. This means there will be more competition among broadband providers. It also means more ways that companies of all kinds and sizes can deliver applications and content to more users. In short, it's a freer and more open Internet.

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April 20, 2018

The Honorable Jan Schakowsky U.S. House of Representatives 2367 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman Schakowsky:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

At the dawn of the commercial Internet in 1996, President Clinton and a Republican Congress agreed that it would be the policy of the United States "to preserve the vibrant and competitive free market that presently exists for the Internet . . . unfettered by Federal or State regulation." This bipartisan policy worked. Encouraged by light-touch regulation, the private sector invested over \$1.5 trillion to build fixed and mobile networks throughout the United States. Innovators and entrepreneurs grew startups into global giants. America's Internet economy became the envy of the world.

Then, in early 2015, the FCC jettisoned this successful, bipartisan approach to the Internet and decided to subject the Internet to utility-style regulation designed in the 1930s to govern Ma Bell. This decision was a mistake. For one thing, there was no problem to solve. The Internet wasn't broken in 2015. We weren't living in a digital dystopia. To the contrary, the Internet had been a stunning success.

Not only was there no problem, this "solution" hasn't worked. The main complaint consumers have about the Internet is not and has never been that their Internet service provider is blocking access to content. It's that they don't have access at all or enough competition between providers. The 2015 regulations have taken us in the opposite direction from these consumer preferences. Under Title II, annual investment in high-speed networks declined by billions of dollars—the first time that such investment has gone down outside of a recession in the Internet era. And our recent Broadband Deployment Report shows that the pace of both fixed and mobile broadband deployment declined dramatically in the two years following the *Title II Order*.

The *Restoring Internet Freedom Order* also promotes more robust transparency among ISPs than existed three years ago. It requires ISPs to disclose a variety of business practices, and the failure to do so subjects them to enforcement action. This transparency rule will ensure that consumers know what they're buying and that startups get information they need as they develop new products and services.

Moreover, we reestablish the Federal Trade Commission's authority to ensure that consumers and competition are protected. Two years ago, the *Title II Order* stripped the FTC of its jurisdiction over broadband providers by deeming them all Title II "common carriers." But now we are putting our nation's premier consumer protection cop back on the beat.

In sum, Americans will still be able to access the websites they want to visit. They will still be able to enjoy the services they want to enjoy. There will still be regulation and regulators guarding a free and open Internet. This is the way things were prior to 2015, and this is the way they will be in the future.

I appreciate your interest in this matter. Your views are important and will be entered into the record of the proceeding. Please let me know if I can be of any further assistance.

Sincerely.



April 20, 2018

The Honorable Jared Huffman U.S. House of Representatives 1406 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Huffman:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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Page 2—The Honorable Jared Huffman

By returning to the light-touch Title I framework, we are helping consumers and promoting competition. Broadband providers will have stronger incentives to build networks, especially in unserved areas, and to upgrade networks to gigabit speeds and 5G. This means there will be more competition among broadband providers. It also means more ways that companies of all kinds and sizes can deliver applications and content to more users. In short, it's a freer and more open Internet.

The Restoring Internet Freedom Order also promotes more robust transparency among ISPs than existed three years ago. It requires ISPs to disclose a variety of business practices, and the failure to do so subjects them to enforcement action. This transparency rule will ensure that consumers know what they're buying and that startups get information they need as they develop new products and services.

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April 20, 2018

The Honorable Jared Polis U.S. House of Representatives 1727 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Polis:

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April 20, 2018

The Honorable Jim McGovern U.S. House of Representatives 438 Cannon House Office Building Washington, D.C. 20515

Dear Congressman McGovern:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Jose E. Serrano U.S. House of Representatives 2354 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman Serrano:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Katherine M. Clark U.S. House of Representatives 1415 Longworth House Office Building Washington, D.C. 20515

Dear Congresswoman Clark:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Keith Ellison U.S. House of Representatives 2263 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman Ellison:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Lloyd Doggett U.S. House of Representatives 2307 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman Doggett:

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April 20, 2018

The Honorable Madeleine Z. Bordallo U.S. House of Representatives 2441 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman Bordallo:

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April 20, 2018

The Honorable Mark Pocan U.S. House of Representatives 1421 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Pocan:

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The Honorable Mark Takano U.S. House of Representatives 1507 Longworth House Office Building Washington, D.C. 20515

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April 20, 2018

The Honorable Michael E. Capuano U.S. House of Representatives 1414 Longworth House Office Building Washington, D.C. 20515

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In sum, Americans will still be able to access the websites they want to visit. They will still be able to enjoy the services they want to enjoy. There will still be regulation and regulators guarding a free and open Internet. This is the way things were prior to 2015, and this is the way they will be in the future.

I appreciate your interest in this matter. Your views are important and will be entered into the record of the proceeding. Please let me know if I can be of any further assistance.

Sincerely.



April 20, 2018

The Honorable Michelle Lujan Grisham U.S. House of Representatives 214 Cannon House Office Building Washington, D.C. 20515

Dear Congresswoman Lujan Grisham:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

At the dawn of the commercial Internet in 1996, President Clinton and a Republican Congress agreed that it would be the policy of the United States "to preserve the vibrant and competitive free market that presently exists for the Internet . . . unfettered by Federal or State regulation." This bipartisan policy worked. Encouraged by light-touch regulation, the private sector invested over \$1.5 trillion to build fixed and mobile networks throughout the United States. Innovators and entrepreneurs grew startups into global giants. America's Internet economy became the envy of the world.

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Sincerely,



April 20, 2018

The Honorable Peter A. DeFazio U.S. House of Representatives 2134 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman DeFazio:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Pramila Jayapal U.S. House of Representatives 319 Cannon House Office Building Washington, D.C. 20515

Dear Congresswoman Jayapal:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Raúl M. Grijalva U.S. House of Representatives 1511 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Grijalva:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Rick Nolan U.S. House of Representatives 2366 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman Nolan:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Robert C. Scott U.S. House of Representatives 1201 Longworth House Office Building Washington, D.C. 20515

Dear Congressman Scott:

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April 20, 2018

The Honorable Rohit Khanna U.S. House of Representatives 513 Cannon House Office Building Washington, D.C. 20515

Dear Congressman Khanna:

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April 20, 2018

The Honorable Rosa DeLauro U.S. House of Representatives 2413 Rayburn House Office Building Washington, D.C. 20515

Dear Congresswoman DeLauro:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Steve Cohen U.S. House of Representatives 2404 Rayburn House Office Building Washington, D.C. 20515

Dear Congressman Cohen:

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April 20, 2018

The Honorable Suzanne Bonamici U.S. House of Representatives 439 Cannon House Office Building Washington, D.C. 20515

Dear Congresswoman Bonamici:

Thank you for your letter regarding the *Restoring Internet Freedom Order*, which reestablished the authority of the Federal Trade Commission to oversee the network management practices of Internet service providers while returning to the light-touch legal framework that governed such practices for almost twenty years.

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April 20, 2018

The Honorable Tulsi Gabbard
U.S. House of Representatives
1433 Longworth House Office Building
Washington, D.C. 20515

Dear Congresswoman Gabbard:

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The *Restoring Internet Freedom Order* also promotes more robust transparency among ISPs than existed three years ago. It requires ISPs to disclose a variety of business practices, and the failure to do so subjects them to enforcement action. This transparency rule will ensure that consumers know what they're buying and that startups get information they need as they develop new products and services.

Moreover, we reestablish the Federal Trade Commission's authority to ensure that consumers and competition are protected. Two years ago, the *Title II Order* stripped the FTC of its jurisdiction over broadband providers by deeming them all Title II "common carriers." But now we are putting our nation's premier consumer protection cop back on the beat.

In sum, Americans will still be able to access the websites they want to visit. They will still be able to enjoy the services they want to enjoy. There will still be regulation and regulators guarding a free and open Internet. This is the way things were prior to 2015, and this is the way they will be in the future.

I appreciate your interest in this matter. Your views are important and will be entered into the record of the proceeding. Please let me know if I can be of any further assistance.

Sincerely,